Basic Financial Statements, Required Supplementary Information, Supplementary Information and Federal Awards Information for the Year Ended June 30, 2022 and Independent Auditors' Reports

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#### Certified Public Accountants

#### INDEPENDENT AUDITORS' REPORT

The Board of Education
West Seneca Central School District, New York:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund of the West Seneca Central School District, New York (the "District"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of June 30, 2022, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Other Matter

As discussed in Note 2 to the financial statements, during the year ended June 30, 2022, the District implemented Governmental Accounting Standards Board ("GASB") Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

District management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America,

which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Supplementary Information, as listed in the table of contents, and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations ("CFR") Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information, as listed in the table of contents, and the Schedule of Expenditures of Federal Award are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 11, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Dreocher & Malechi LLP

October 11, 2022

#### Management's Discussion and Analysis Year Ended June 30, 2022

As management of the West Seneca Central School District, New York (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the District's financial statements, which follow this narrative. For comparative purposes, certain data from the prior year has been reclassified to conform to the current year presentation.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of liabilities at June 30, 2022 by \$100,070,109 (*net position*). This consists of \$62,689,947 net investment in capital assets, \$20,687,650 restricted for specific purposes and unrestricted net position of \$16,692,512.
- The District's net position increased by \$17,786,910 during the year ended June 30, 2022.
- At the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$45,860,740, an increase of \$3,428,404 in comparison with prior year's fund balance of \$42,432,336.
- At the end of the current fiscal year, *unassigned fund balance* for the General Fund was \$5,547,040, or approximately 4.2 percent of total General Fund expenditures and transfers out. This total amount is *available for spending* at the District's discretion and constitutes approximately 17.8 percent of the General Fund's total fund balance of \$31,201,229 at June 30, 2022.
- During the year ended June 30, 2022, the District's serial bonds outstanding increased by \$6,945,000 as a result of a serial bond issuance of \$11,500,000, and scheduled principal payments of \$4,555,000.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in additions to the basic financial statements themselves.

**Government-wide financial statements**—The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the District include general support, instruction, pupil transportation, school food service operations, student activities, and interest and other fiscal charges. The District does not engage in any business-type activities.

The government-wide financial statements can be found on pages 12-13 of this report.

**Fund financial statements**—A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds—Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental funds' statement of revenues, expenditures, and changes in fund balances for the General Fund, Special Aid Fund, School Lunch Fund, Special Purpose Fund, Student Activities Fund, and Capital Projects Fund, all of which are considered to be major funds.

The basic governmental fund financial statements can be found on pages 14-17 of this report.

**Notes to the financial statements**—The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 18-41 of this report.

**Other information**—In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the District's net pension liability/(asset) and the District's budgetary comparison for the General Fund. Required Supplementary Information and a related note to the required supplementary information can be found pages 42-48 of this report.

Other supplementary information is presented immediately following the Required Supplementary Information in the Supplementary Information section of this report on pages 49-51.

The Federal Awards Information section presents the District's Schedule of Expenditures of Federal Awards. This section can be found on pages 52-61 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position over time may serve as useful indicator of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$100,070,109 at June 30, 2022, as compared to \$82,283,199, as restated, at the close of the fiscal year ended June 30, 2021.

Table 1, shown below, presents a condensed statement of net position compared to the prior year.

**Table 1—Condensed Statements of Net Position** 

	June 30,		
	2021		
	2022	(as restated)	
Current assets	\$ 58,726,805	\$ 51,890,593	
Noncurrent assets	164,514,075	97,062,605	
Total assets	223,240,880	148,953,198	
Deferred outflows of resources	38,926,457	39,286,600	
Current liabilities	11,648,982	9,595,947	
Noncurrent liabilities	77,138,193	77,921,867	
Total liabilities	88,787,175	87,517,814	
Deferred inflows of resources	73,310,053	18,438,785	
Net investment in capital assets	62,689,947	60,184,210	
Restricted	20,687,650	18,917,217	
Unrestricted	16,692,512	3,181,772	
Total net position	\$ 100,070,109	\$ 82,283,199	

The largest portion of the District's net position, \$62,689,947, reflects its investment in capital assets (e.g. land, buildings, improvements and equipment), net of accumulated depreciation/amortization and less any related outstanding debt used to acquire those assets. The District uses these capital assets to provide a variety of services to students. Accordingly, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position, \$20,687,650, represents resources that are subject to external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position, totaling \$16,692,512, represents resources that may be used to meet the District's ongoing operations.

Table 2, as presented below, shows the changes in net position for the years ended June 30, 2022 and June 30, 2021.

Table 2—Condensed Statements of Changes in Net Position

	Year Ende	ed June 30,
	2022	2021
Program revenues:		
Charges for services	\$ 1,254,519	\$ 731,086
Operating grants and contributions	15,722,482	9,916,304
General revenues	129,497,080	122,730,592
Total revenues	146,474,081	133,377,982
Program expenses	128,687,171	131,982,455
Change in net position	17,786,910	1,395,527
Net position—beginning	82,283,199	80,785,248
Restatement		102,424
Net position—ending	<u>\$ 100,070,109</u>	\$ 82,283,199

Overall revenues increased 9.8 percent from the prior year, due primarily to increases in operating grants and contributions related to additional federal aid in response to the COVID-19 pandemic, and unrestricted state aid. Total expenses decreased by 2.5 percent from the year ended June 30, 2022, as a result of decreases in allocable pension costs.

A summary of sources of revenues for the years ended June 30, 2022 and June 30, 2021 is presented below in Table 3:

Table 3—Summary of Sources of Revenues

	Year Ended June 30,		 Increase/(Decrease)		
		2022	 2021	Dollars	Percent (%)
Charges for services	\$	1,254,519	\$ 731,086	\$ 523,433	71.6
Operating grants and contributions		15,722,482	9,916,304	5,806,178	58.6
Real property taxes and other tax items		65,790,851	64,701,883	1,088,968	1.7
Non-property tax items		9,022,906	8,213,383	809,523	9.9
Use of money and property		670,395	467,215	203,180	43.5
Sale of property and compensation for loss		193,819	6,053	187,766	3,102.0
Miscellaneous		2,380,382	1,136,501	1,243,881	109.4
State sources—unrestricted		51,438,727	 48,205,557	3,233,170	6.7
Total revenues	\$	146,474,081	\$ 133,377,982	\$ 13,096,099	9.8

The most significant sources of revenue for the year ended June 30, 2022 were real property taxes and other tax items of \$65,790,851, or 44.9 percent of total revenues, and unrestricted State sources of \$51,438,727, or 35.1 percent of total revenues. Similarly, for the year ended June 30, 2021, the largest sources of revenue were real property taxes and other tax items of \$64,701,883, or 48.5 percent of total revenues, and unrestricted State sources of \$48,205,557, or 36.1 percent of total revenues.

A summary of program expenses for the years ended June 30, 2022 and June 30, 2021 is presented below in Table 4:

**Table 4—Summary of Program Expenses:** 

	Year Ended June 30,		Increase/(Decrease)	
	2022	2021	Dollars	Percent (%)
General support	\$ 14,480,956	\$ 16,453,986	\$ (1,973,030)	(12.0)
Instruction	102,057,474	105,099,287	(3,041,813)	(2.9)
Pupil transportation	8,006,228	6,737,850	1,268,378	18.8
School food service	2,732,706	2,591,473	141,233	5.4
Student activities	152,089	75,373	76,716	101.8
Interest and other fiscal charges	1,257,718	1,024,486	233,232	22.8
Total program expenses	<u>\$ 128,687,171</u>	\$ 131,982,455	\$ (3,295,284)	(2.5)

The most significant expense items for the year ended June 30, 2022 were instruction of \$102,057,474, or 79.3 percent of total expenses, general support of \$14,480,956, or 11.3 percent of total expenses, and pupil transportation of \$8,006,228, or 6.2 percent of total expenses. Similarly, for the year ended June 30, 2021, the most significant expense items were instruction of \$105,099,287, or 79.6 percent of total expenses, general support of \$16,453,986, or 12.5 percent of total expenses, and pupil transportation of \$6,737,850, or 5.1 percent of total expenses.

#### **Financial Analysis of the Governmental Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds—The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the Board of Education.

At June 30, 2022, the District's governmental funds reported combined ending fund balances of \$45,860,740, an increase of \$3,428,404 from the prior year. Approximately 11.4 percent, \$5,547,040, constitutes *unassigned fund balance*, which is available for spending at the District's discretion. The remainder of fund balance is either *nonspendable*, *restricted*, or *assigned* to indicate that it is: (1) not in spendable form, \$440,756, (2) restricted for particular purposes, \$32,838,281, or (3) assigned for particular purposes, \$7,034,663.

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$5,547,040, while the total fund balance increased to \$31,201,229. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total General Fund expenditures and transfers out. Unassigned fund balance represents approximately 4.2 percent of total General Fund expenditures and transfers out, while total fund balance represents approximately 23.9 percent of that same amount.

The total fund balance of the District's General Fund increased by \$4,581,730 during the current fiscal year. During the annual budget process, the District anticipated utilizing \$3,376,498 of fund balance (this included funds appropriated from reserves of \$869,395, appropriated from fund balance of \$2,264,330, and the re-appropriation of prior year's encumbrances of \$242,773). As a result of receiving more state aid and sales tax than anticipated and spending less than anticipated in employee benefits, the District's fund balance ended \$7,958,228 higher than anticipated.

The Special Aid Fund maintains funds that are received by the State and Federal governments. Total revenues amounted to \$8,600,239 and were comprised of State, Federal and local sources. Expenditures totaled \$8,791,298 and were primarily used for the instruction and transportation of students. The difference between revenues and expenditures was subsidized by a transfer from the General Fund.

The School Lunch Fund fund balance increased \$749,101, which resulted in a fund balance of \$1,884,395 at June 30, 2022. Nonspendable fund balance of \$72,238 is reported to reflect the amounts of inventory not in spendable form, and the remaining \$1,812,157 is reported as fund balance assigned for specific school lunch use.

The Special Purpose Fund is used to account for miscellaneous donations that the District has administrative involvement with. The Special Purpose Fund total fund balance is \$521,402 as of June 30, 2022, which is all classified as restricted.

The Student Activities Fund is used to account for extraclassroom transactions, which represents funds of the students of the District. The Student Activities Fund total fund balance is \$103,083 as of June 30, 2022, all of which is classified as restricted.

The District's Capital Projects Fund ending fund balance was \$12,150,631 at June 30, 2022. During the year ended June 30, 2022, the Capital Projects Fund fund balance decreased by \$2,051,590, mainly due to capital outlay totaling \$13,651,590 exceeding the issuance of serial bonds in the amount of \$11,500,000 and transfers in of \$100,000.

#### **General Fund Budgetary Highlights**

The District's General Fund budget generally contains budget amendments during the year. The budget is allowed to be amended upward (increased) for prior year's encumbrances since the funds were allocated under the previous year's budget, and the District has appropriately assigned an equal amount of fund balance at year-end for this purpose. A summary of revisions from adopted budget to final budget is presented in Table 5 on the following page.

#### **Table 5—General Fund Budget**

Adopted budget, 2021-2022	\$134,641,980
Add: Prior year's encumbrances	242,773
Original budget, 2021-2022	134,884,753
Budget revisions	<u> </u>
Final budget, 2021-2022	\$134,884,753

More detailed information about the District's General Fund budget is presented in the Schedule of Revenues, Expenditures, and Changes in Fund Balance—Budget (Non-GAAP Basis) and Actual—General Fund within the Required Supplementary Information section of this report.

#### **Capital Assets and Debt Administration**

Capital assets—The District's investment in capital assets for its governmental activities as of June 30, 2022, amounted to \$108,464,072 (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, land improvements, buildings and improvements, equipment, and right-to-use leased assets. All depreciable capital assets were depreciated from acquisition date to the end of the current year as outlined in the District's capital asset policy.

Capital assets, net of depreciation for the governmental activities at June 30, 2022 and June 30, 2021 are presented below in Table 6:

Table 6—Summary of Capital Assets (Net of Accumulated Depreciation)

	June 30,					
				2021		
		2022	(as restated)			
Land	\$	372,855	\$	372,855		
Construction in process		2,330,612		17,894,234		
Land improvements		195,250		243,938		
Buildings and building improvements		98,436,960		71,752,477		
Equipment		4,370,443		4,117,991		
Right-to-use leased eqiupment		2,757,952		2,681,111		
Total	\$	108,464,072	\$	97,062,606		

Additional information on the District's capital assets can be found in Note 5 to the financial statements.

**Long-term liabilities**—At June 30, 2022, the District had serial bonds outstanding of \$46,560,000, as compared to \$39,615,000 in the prior year. During the year ended June 30, 2022, the District issued serial bonds in the amount of \$11,500,000, which were partially offset by scheduled principal payments of \$4,555,000.

A summary of the District's long-term liabilities at June 30, 2022 and June 30, 2021 is presented in Table 7 on the following page.

Table 7—Summary of Long-Term Liabilities

	June 30,					
		2021				
	2022	(as restated)				
Serial bonds	\$ 46,560,000	\$ 39,615,000				
Premium on serial bonds	4,462,002	4,325,829				
Bonds payable, net	51,022,002	43,940,829				
Lease liability	2,638,937	2,578,687				
Energy performance contract	4,263,817	4,561,101				
Intergovernmental payables	-	56,756				
Compensated absences	16,709,140	16,389,779				
Workers' compensation	2,504,297	2,233,399				
Net pension liability		8,161,317				
Total	\$ 77,138,193	\$ 77,921,868				

Additional information on the District's long-term liabilities can be found in Note 10 to the financial statements.

#### **Economic Factors and Next Year's Budget and Rates**

The unemployment rate, not seasonally adjusted, for the Buffalo-Niagara region at June 30, 2022 was 3.6 percent. This compares to New York State's unemployment rate of 4.4 percent. These factors, as well as others, are considered in preparing the District's budget.

The 2022-2023 adopted budget appropriations total of \$138,676,004 is an approximate increase of 3.0 percent as compared to \$134,641,980 in 2021-2022. The District's total budgeted tax levy in 2021-2022 is \$66,970,883, which is an approximate increase of 3.4 percent as compared to \$64,763,418 levied during the 2021-2022 year.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Matthew J. Bystrak, Superintendent of Schools or William J. Thiel, Business Official, (716-677-3100) West Seneca Central School District, 675 Potters Road, West Seneca, New York 14224.





# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Statement of Net Position

### June 30, 2022

_	Primary Government
	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 8,651,003
Restricted cash and cash equivalents	35,266,471
Receivables	141,237
Lease receivable	1,375,226
Intergovernmental receivables	12,852,112
Prepaid items	368,518
Inventories	72,238
Noncurrent net pension asset	56,050,003
Capital assets not being depreciated/amortized	2,703,467
Capital assets, net of accumulated depreciation/amortization	105,760,605
Total assets	223,240,880
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows—relating to pension plans	38,926,457
Total deferred outflows of resources	38,926,457
LIABILITIES	
Accounts payable	3,420,386
Accrued liabilities	1,285,863
Intergovernmental payables	313,906
Due to retirement systems	6,167,371
Unearned revenues	461,456
Noncurrent liabilities:	401,430
Due within one year	7,373,646
Due within more than one year	69,764,547
Total liabilities	88,787,175
TOWN INVOINTED	00,707,173
DEFERRED INFLOWS OF RESOURCES	1 245 502
Deferred inflows—relating to leases	1,345,503
Deferred inflows—relating to pension plans	71,964,550
Total deferred inflows of resources	73,310,053
NET POSITION	
Net investment in capital assets	62,689,947
Restricted for:	
Tax certiorari	487,258
Unemployment insurance	971,251
Retirement contribution	4,945,600
Debt service	2,625
Workers' compensation	4,692,521
Employee benefits	4,371,731
Capital projects	4,592,179
Special purpose	521,402
Student activities	103,083
Unrestricted	16,692,512
Total net position	<u>\$ 100,070,109</u>

The notes to the financial statements are an integral part of this statement.

### WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Statement of Activities

Year Ended June 30, 2022

Net (Expense) **Revenue and Changes** 

			_	in Net Position
		Program	Revenues	Primary
		Operating		Government
		Charges for	Grants and	Governmental
Functions/Programs	Expenses	Services	Contributions	Activities
Governmental activities:				
General support	\$ 14,480,956	\$ -	\$ 873,714	\$ (13,607,242)
Instruction	102,057,474	907,679	11,577,626	(89,572,169)
Pupil transportation	8,006,228	-	-	(8,006,228)
School food service	2,732,706	171,074	3,271,142	709,510
Student activities	152,089	175,766	-	23,677
Interest and other fiscal charges	1,257,718			(1,257,718)
Total primary government	\$128,687,171	\$ 1,254,519	\$ 15,722,482	(111,710,170)
	General revenue	es:		
	Real property	taxes and items		65,790,851
	Non-property	tax items		9,022,906
	Use of money	and property		670,395
	Sale of proper	ty and compens	sation for loss	193,819
	Miscellaneous	2,380,382		
	State sources—	unrestricted		51,438,727
	Total general	129,497,080		
	17,786,910			
	Net position—be	eginning, as res	tated	82,283,199
	Net position—ei	nding		\$ 100,070,109

# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Balance Sheet—Governmental Funds

### June 30, 2022

			Special Revenue							Total				
				Special		School		Special	;	Student		Capital	G	overnmental
		General		Aid		Lunch		Purpose	A	Activities		Projects		Funds
ASSETS														
Cash and cash equivalents	\$	7,130,821	\$	-	\$	1,520,182	\$	-	\$	-	\$	-	\$	8,651,003
Restricted cash and cash equivalents		20,068,305		328,669		-		521,460		103,083		14,244,954		35,266,471
Receivables		123,511		-		17,726		-		-		-		141,237
Lease receivable		1,375,226		-		-		-		-		-		1,375,226
Intergovernmental receivables		11,062,291		1,221,638		568,183		-		-		-		12,852,112
Due from other funds		433,229		-		58		-		-		-		433,287
Prepaid items		368,518		-		-		-		-		-		368,518
Inventories						72,238		-						72,238
Total assets	\$	40,561,901	\$	1,550,307	\$	2,178,387	\$	521,460	\$	103,083	\$	14,244,954	\$	59,160,092
LIABILITIES														
Accounts payable	\$	1,240,228	\$	63,455	\$	22,380	\$	-	\$	-	\$	2,094,323	\$	3,420,386
Accrued liabilities		1,098,763		43,293		15,387		-		-		-		1,157,443
Intergovernmental payables		313,906		-		-		-		-		-		313,906
Due to other funds		-		328,989		104,240		58		-		-		433,287
Due to retirement systems		5,357,132		785,901		24,338		-		-		-		6,167,371
Unearned revenues		5,140		328,669	_	127,647		-	_				_	461,456
Total liabilities	_	8,015,169		1,550,307		293,992		58	_		_	2,094,323	_	11,953,849
DEFERRED INFLOWS OF RESOURCE	ES													
Deferred inflow—relating to leases		1,345,503						-						1,345,503
Total liabilities and deferred inflows	_	1,345,503			_				_		_			1,345,503
FUND BALANCES														
Nonspendable		368,518		-		72,238		-		-		-		440,756
Restricted		20,063,165		-		-		521,402		103,083		12,150,631		32,838,281
Assigned		5,222,506		-		1,812,157		-		-		-		7,034,663
Unassigned		5,547,040		-		-		-		-		-		5,547,040
Total fund balances	_	31,201,229				1,884,395	_	521,402	_	103,083	_	12,150,631	_	45,860,740
Total liabilities, deferred inflows of														
resources, and fund balances	\$	40,561,901	\$	1,550,307	\$	2,178,387	\$	521,460	\$	103,083	\$	14,244,954	\$	59,160,092

#### Reconciliation of the Balance Sheet—Governmental Funds to the Government-wide Statement of Net Position June 30, 2022

Amounts reported for governmental activities in the statement of net position (page 12) are different because:

Total fund balances—governmental funds (page 14)

\$ 45,860,740

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$189,317,355 and the accumulated depreciation/amortization is \$80,853,283.

108,464,072

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds:

Deferred outflows related to employer contributions \$ 6,167,371 Deferred outflows relating to experience, chanes of assumptions,

investment earnings, and changes in proportion 32,759,086

Deferred inflows of resources related to pension plans (71,964,550) (33,038,093)

Net accrued interest expense for serial bonds and the energy performance contract is not reported in the funds.

(128,420)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. The effects of these items are:

Serial bonds	\$ (46,560,000)	
Premiums on serial bonds	(4,462,002)	
Lease liability	(2,638,937)	
Energy performance contract	(4,263,817)	
Compensated absences	(16,709,140)	
Workers' compensation	(2,504,297)	(77, 138, 193)

Net position of governmental activities \$ 100,070,109

#### Statement of Revenues, Expenditures, and Changes in Fund Balances—Governmental Funds Year Ended June 30, 2022

		Special Revenue				Total	
	General	Special Aid	School Lunch	Special Purpose	Student Activities	Capital Projects	Governmental Funds
REVENUES							
Real property taxes and tax items	\$ 65,790,851	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 65,790,851
Non-property tax items	9,022,906	-	-	-	-	-	9,022,906
Charges for services	907,679	-	-	-	-	-	907,679
Use of money and property	670,372	-	23	-	-	-	670,395
Sale of property and							
compensation for loss	193,819	-	-	-	-	-	193,819
Miscellaneous	1,921,786	15,207	278	443,111	-	-	2,380,382
State sources	53,411,421	1,506,976	64,604	-	-	-	54,983,001
Federal sources	1,893,614	7,078,056	3,206,538	-	-	-	12,178,208
Sales—food service	-	-	171,074	-	-	-	171,074
Student activity collections					175,766		175,766
Total revenues	133,812,448	8,600,239	3,442,517	443,111	175,766		146,474,081
EXPENDITURES							
Current:							
General support	12,204,083	-	-	-	-	-	12,204,083
Instruction	75,728,286	8,615,057	-	317,625	-	-	84,660,968
Pupil transportation	6,934,651	176,241	-	-	-	-	7,110,892
Employee benefits	28,072,949	-	427,563	-	-	-	28,500,512
Debt service:							
Principal	5,790,438	-	-	-	=	-	5,790,438
Interest and other fiscal charges	1,613,026	-	-	-	=	-	1,613,026
Cost of sales (food service)	-	-	2,265,853	-	=	-	2,265,853
Student activities	-	-	-	-	152,089	<del>-</del>	152,089
Capital outlay						13,651,590	13,651,590
Total expenditures	130,343,433	8,791,298	2,693,416	317,625	152,089	13,651,590	155,949,451
Excess (deficiency) of revenues							
over expenditures	3,469,015	(191,059)	749,101	125,486	23,677	(13,651,590)	(9,475,370)
OTHER FINANCING SOURCES (USES)							
Transfers in	-	191,059	-	-	-	100,000	291,059
Transfers out	(291,059)	-	-	-	-	-	(291,059)
Issuance of serial bonds	-	-	-	-	-	11,500,000	11,500,000
Premiums on serial bonds issued	405,369	-	-	-	-	-	405,369
Issuance of leases	998,405						998,405
Total other financing sources (uses)	1,112,715	191,059				11,600,000	12,903,774
Net change in fund balances	4,581,730	-	749,101	125,486	23,677	(2,051,590)	3,428,404
Fund balances—beginning	26,619,499		1,135,294	395,916	79,406	14,202,221	42,432,336
Fund balances—ending	\$ 31,201,229	\$ -	\$ 1,884,395	\$ 521,402	\$ 103,083	\$ 12,150,631	\$ 45,860,740

The notes to the financial statements are an integral part of this statement.

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances—Governmental Funds to the Government-wide Statement of Activities Year Ended June 30, 2022

Amounts reported for governmental activities in the statement of activities (page 13) are different because:

Net change in fund balances—total governmental funds (page 16)

\$ 3,428,404

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which capital outlays exceeded depreciation/amortization expense in the current period.

Capital asset additions	\$ 15,734,903	
Loss on disposal of assets	(223)	
Depreciation/amortization expense	 (4,333,214)	11,401,466

Net differences between pension contributions recognized on the fund financial statements and the government-wide financial statements are as follows:

District pension contributions	\$ 8,036,502	
Employee contributions net of benefits earned	2,288,910	10,325,412

In the statement of activities, interest expense is recognized as it accrues, regardless of when it is paid.

9,270

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Additionally, in the statement of activities, certain operating expenses are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). The net effect of these differences in the treatment of long-term debt and the related items is as follows:

Issuance of serial bonds	\$ (11,500,000)
Repayment of serial bonds	4,555,000
Premiums on serial bonds issued	(405,369)
Amortization of premiums on serial bonds	269,196
Leases issued	(998,404)
Repayment of lease liability	938,154
Repayment of energy performance contract	297,284
Change in intergovernmental payables	56,756
Change in compensated absences	(319,361)
Change in workers' compensation	(270,898) (7,377,642)
n net position of governmental activities	\$ 17.786.910

Change in net position of governmental activities

\$ 17,786,910

The notes to the financial statements are an integral part of this statement.



Notes to the Financial Statements Year Ended June 30, 2022

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of West Seneca Central School District, New York (the "District") have been prepared in conformity with accounting principles generally accepted in the United States of America ("U.S. GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### Description of Government-wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The District reports no business-type activities or component units.

#### Reporting Entity

The District is governed by the Education Law and other laws of the State of New York. The governing body is the Board of Education. The scope of activities included within the accompanying financial statements are those transactions which comprise District operations, and are governed by, or significantly influenced by, the Board of Education.

Essentially, the primary function of the District is to provide education for pupils. Support services such as transportation of pupils, food service, administration, finance, and plant maintenance are also included.

The financial reporting entity includes all funds, functions and organizations over which the District officials exercise oversight responsibility. Oversight responsibility is determined on the basis of financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters.

Extraclassroom Activity Funds—The Extraclassroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management; however, since the District has administrative involvement with these funds they are reported within the District's Student Activities Fund. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds can be found at the District's business office.

**Joint Venture**—The District is a participating school district in the Erie No. 1 Board of Cooperative Educational Services ("BOCES"). Formed under Section 1950 of Education Law, a BOCES is a voluntary cooperative association of school districts in a geographic area that shares planning, services,

and programs, and also provides educational and support activities. There is no authority or process by which the District can terminate its status as a component of BOCES. All BOCES property is held by the BOCES Board as a corporation under Section 1950(6) of Education Law.

The component school district boards elect the members of the BOCES governing body. There are no equity interests and no single participant controls the financial or operating policies. In addition, BOCES Boards are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of General Municipal Law.

The BOCES budget is comprised of separate spending plans for administrative, program, and capital costs. Each component school district shares in administrative and capital costs determined by its enrollment. Participating districts are charged a service fee for programs in which students participate, and for other shared contracted administrative services. Participating districts may also issue debt on behalf of BOCES. As of June 30, 2022, there was no debt issued by the District on behalf of BOCES.

During the fiscal year ended June 30, 2022, the District was billed \$10,801,083 for BOCES administrative and program costs. The District's share of BOCES aid and refunds amounted to \$4,428,312 for the year ended June 30, 2022. Audited financial statements are available from the Erie I BOCES administrative offices.

#### Basis of Presentation—Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments and charges between the District's various functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### Basis of Presentation—Fund Financial Statements

The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All of the District's funds are considered major funds.

The District reports the following major governmental funds:

- General Fund—The General Fund constitutes the primary operating fund of the District and includes all operations not required to be recorded in other funds. The principal source of revenue for the General Fund are real property taxes and state sources.
- Special Aid Fund—The Special Aid Fund is used to account for special operating projects or programs supported in whole, or in part, with federal and state grants.
- *School Lunch Fund*—The School Lunch Fund is used to account for transactions of the District's food service operations.

- Special Purpose Fund—This fund is used to account for resources received through donations or raised through fund raising to be used for the benefit of organizations within the District.
- Student Activity Fund—This fund is used to account for extraclassroom transactions, which represents funds of the students of the District. The District exercises administrative involvement with these funds.
- Capital Projects Fund—The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction or renovation of major capital facilities or equipment.

During the course of operations the District has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

#### Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are generally considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers all revenues reported in the governmental funds to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to noncurrent payables to the Teachers' Retirement System, compensated absences, claims and judgments, and the net pension liability are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, non-property taxes, charges for services provided, and state and federal aid associated with the current fiscal period are all considered susceptible to accrual and have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met and the amount is received during the period of availability (60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements are met and amount is received during the period of availability (60 days of year-end). All other revenue items are considered to be measureable and available only when cash is received by the District.

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Cash, Cash Equivalents and Investments—The District's cash, cash equivalents and investments consist of cash on hand, demand deposits, time deposits and short-term, highly liquid investments with original maturities of three months or less from the date of acquisition. New York State law governs the District's investment policies. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. The District had no investments at June 30, 2022; however, when the District does have investments they are recorded at fair value in accordance with GASB.

**Restricted Cash and Cash Equivalents**—Restricted cash and cash equivalents represents amounts to support fund balance restrictions, unspent proceeds of debt, and unearned revenues.

**Receivables**—Receivables are shown net of an allowance for uncollectible accounts, when applicable. No allowance or uncollectible account has been provided since it is believed that such allowance would not be material.

**Prepaid Items**—Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenses/expenditures when consumed rather than purchased.

*Inventories*—Inventories of food and/or supplies in the School Lunch Fund are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventory items in other funds are recorded as expenditures at the time of purchase, and year-end balances are not maintained.

Capital Assets—Capital assets, which include land, construction in progress, land improvements, buildings and improvements, equipment, and right-to-use leased equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial individual cost of more than an established threshold (\$5,000) for the type of asset and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost. The reported value excludes normal maintenance and repairs, which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at acquisition value. Major outlays for capital assets and improvements are capitalized as projects are completed. Right-to-use leased equipment are initially measured at the amount of lease liability adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs, and are measured on a straight-line basis over their useful lives

Land and construction in progress are not depreciated. Land improvements, buildings and building improvements and equipment are depreciated/amortized using the straight-line method over the following estimated useful lives:

	Capi	talization	Estimated Useful
	Th	reshold	Life (years)
Land improvements	\$	5,000	20
Buildings and building improvements		5,000	50
Equipment		5,000	5-20
Right-to-use leased equipment		5,000	5-20

The *capital outlays* character classification is employed only for expenditures reported in the Capital Projects Fund. Routine capital expenditures in the General Fund and other governmental funds are included in the appropriate functional category (for example, the purchase of a new school bus included as part of *expenditures—pupil transportation*). The amount reported as *capital outlays* in the Capital Projects Fund will also include non-capitalized, project-related costs (for example, furnishings).

**Deferred Outflows/Inflows of Resources**—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. At June 30, 2022, the District has one item that qualifies for reporting in this category. The item is related to pension plans, reported in the government-wide financial statements. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability, the difference during the measurement period between the District's contributions, its proportionate share of the total contribution to the pension systems not included in the pension expense, and any contributions to the pension systems made subsequent to the measurement date.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. At June 30, 2022, the District has two items that qualify for reporting in this category. The first item, reported on the government-wide statements and on the balance sheet of governmental funds, is recognized at the commencement of the District's lease receivable and amortized over the life of the lease. The second item represents the effect of the net change in the District's proportion of the collective net pension liability and the difference during the measurement periods between the District's contributions, and its proportionate share of total contributions to the pension systems not included in pension expense.

Net Position Flow Assumptions—Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

**Fund Balance Flow Assumptions**—Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted

fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Fund Balance Policies**—Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board Education is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as committed. The Board of Education has by resolution authorized the District Treasurer to assign fund balance. The Board may also assign fund balance, as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### Revenues and Expenses/Expenditures

**Program Revenues**—Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

**Property Taxes**—Real property taxes are levied annually as of July 1<sup>st</sup> by the Board of Education and attached as an enforceable lien. Uncollected real property taxes are subsequently enforced by the County of Erie. An amount representing uncollected real property taxes transmitted to the County for enforcement is paid by the County to the District no later than the forthcoming April 1<sup>st</sup>.

*Unearned Revenues*—Certain revenues have not met the revenue recognition criteria for government-wide or fund financial purposes. At June 30, 2022, the District reported \$5,140, \$328,669, and \$127,647 of unearned revenue in the General Fund and Special Aid Fund, respectively, for overpayments and tuition monies received in advance of performing services.

Compensated Absences—It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay and sick pay are accrued when incurred in the government-wide financial statements. Payment of compensated absences recorded in the government-wide financial statements is dependent upon many factors; therefore, the timing of future payment is not readily determinable. However, such compensated absences are contractual obligations and will be funded as such payments become due.

**Pension Plans**—The District is mandated by New York State law to participate in the New York State Teachers' Retirement System ("TRS") and the New York State and Local Employees' Retirement System ("ERS"). For purposes of measuring the net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans, and changes thereof, have been determined on the same basis as they are reported by the respective defined benefit pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. More information regarding pensions is included in Note 8.

#### Other

**Estimates**—The preparation of the financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of revenues, expenditures, assets, liabilities, deferred outflows/inflows of resources, and disclosure of contingent liabilities at the date of the financial statements during the reported period. Actual results could differ from those estimates.

Adoption of New Accounting Pronouncements—During the year ended June 30, 2022, the District implemented GASB Statement No. 87, Leases; No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period; No. 91 Conduit Debt Obligations; and No. 98, The Annual Comprehensive Financial Report. GASB Statement No. 87 better meets the information needs of financial statement users by improving accounting and financial reporting for leases by governments. GASB Statement No. 89 enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for certain interest costs. GASB Statement No. 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. GASB Statement No. 98 establishes the term annual comprehensive financial report and its acronym ACFR, which replaces the acronym for comprehensive annual financial report. Other than the matter discussed in Note 2, the implementation of GASB Statements No. 87, 89, 91, 92, and 98 did not have a material impact on the District's financial position or results from operations.

Future Impacts of Accounting Pronouncements—The District has not completed the process of evaluating the impact that will result from adopting GASB Statements No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements; No. 96, Subscription-Based Information Technology Arrangements; and a portion of No. 99, Omnibus 2022, effective for the year ending June 30, 2023, and the remainder of No. 99, Omnibus 2022; and No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62, effective for the year ending June 30, 2024, and No. 101, Compensated Absences, effective for the year ending June 30, 2025. The District is, therefore, unable to disclose the impact that adopting GASB Statements No. 94, 96, 99, 100, and 101 will have on its financial position and results of operations when such statements are adopted.

#### 2. RESTATEMENT OF NET POSITION AND FUND BALANCE

During the year ended June 30, 2022, the District implemented GASB Statement No. 87, *Leases*, as a result of the implementation the District's capital assets and long-term liabilities were restated at June 30, 2022. Accordingly, net position has been restated from \$82,180,775 to \$82,283,199.

#### 3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The District's investment policies are governed by State statutes. District monies must be deposited in FDIC-insured commercial banks or trust companies located within New York State. The District's Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100 percent of all deposits not covered by Federal deposit insurance. The District has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Obligations that may be pledged as collateral are outlined in Chapter 623 of the laws of the State of New York. Cash and cash equivalents reported by the District at June 30, 2022, is presented below:

	Governmental			
	Funds			
Deposits	\$ 43,917,474			
Total	\$ 43,917,474			

**Deposits**—All deposits are carried at fair value, and are classified by custodial credit risk at June 30, 2022 as follows:

	Bank		Carrying	
	Balance		Amount	
FDIC insured	\$	500,000	\$	500,000
Uninsured:				
Collateral held by the pledging bank's				
agent in the District's name		15,136,595		43,417,474
Total deposits	\$ 4	15,636,595	\$	43,917,474

Custodial Credit Risk—Deposits—Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. As noted above, by State statute all deposits in excess of FDIC insurance coverage must be collateralized. At June 30, 2022, the District's deposits were either FDIC insured or collateralized with securities held by the pledging bank's agent in the District's name.

**Restricted Cash and Cash Equivalents**—The District reports unspent proceeds of debt, amounts to support unearned revenues, and restricted fund balances as restricted cash and cash equivalents. At June 30, 2022, the District reported \$35,266,471 of restricted cash within its governmental funds.

*Investments*—The District had no investments at June 30, 2022.

*Interest Rate Risk*—In accordance with its investment policy, the District manages exposures by limiting investments to low risk type investments governed by New York State statutes.

## 4. RECEIVABLES

Revenues accrued by the District at June 30, 2022 consisted of the following:

**Receivables**—Primarily represents amounts due for non-resident student tuition and transportation services and for health services provided to non-resident, non-public students. The District reported amounts of \$123,511 and \$17,726 in the General Fund and School Lunch Fund, respectively.

*Intergovernmental Receivables*—Represents amounts due from other units of government, such as Federal, New York State and other local governments. Intergovernmental receivables at June 30, 2022 are presented below:

General Fund:		
Erie County—Sales tax	\$ 1,000,000	
New York State—General and excess cost aid	7,152,168	
New York State—BOCES aid	2,037,003	
New York State—Workers' compensation	184,598	
Federal Government—Medicaid reimbursement	204,000	
Federal Government—ESSER & GEER	294,625	
Other school districts	 189,897	\$ 11,062,291
Special Aid Fund:		
New York State—Summer chapter 4408	333,137	
New York State—Title I	126,492	
New York State—Chapter 4201	73,542	
New York State—Universal pre-kindergarten	106,752	
New York State—Section 611	222,722	
New York State—Section 619	16,659	
New York State—Teacher center	3,612	
New York State—Title II	65,738	
Federal Government—ESSER & GEER	260,918	
Other grants	 12,066	1,221,638
School Lunch Fund:		
Federal Government—Breakfast and lunch programs		568,183
Total governmental funds		\$ 12,852,112

## 5. CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended June 30, 2022 was as follows:

	Balance			
	7/1/2021			Balance
	(as restated)	Increases	Decreases	6/30/2022
Capital assets, not being depreciated/amortized:				
Land	\$ 372,855	\$ -	\$ -	\$ 372,855
Construction in progress	17,894,234	13,651,590	29,215,212	2,330,612
Total capital assets, not being depreciated/amortized	18,267,089	13,651,590	29,215,212	2,703,467
Capital assets, being depreciated/amortized:				
Land improvements	2,432,266	-	-	2,432,266
Buildings and building improvements	130,588,163	29,215,212	-	159,803,375
Equipment	18,608,153	1,074,607	287,466	19,395,294
Right-to-use leased equipment	3,974,247	1,008,706		4,982,953
Total capital assets, being depreciated/amortized	155,602,829	31,298,525	287,466	186,613,888
Less accumulated depreciation/amortization for:				
Land improvements	2,188,328	48,688	-	2,237,016
Buildings and building improvements	58,835,686	2,530,729	-	61,366,415
Equipment	14,490,162	821,932	287,243	15,024,851
Right-to-use leased equipment	1,293,136	931,865		2,225,001
Total accumulated depreciation/amortization	76,807,312	4,333,214	287,243	80,853,283
Total capital assets, being depreciated/amortized, net	78,795,517	26,965,311	223	105,760,605
Governmental activities, capital assets, net	<u>\$97,062,606</u>	<u>\$40,616,901</u>	\$29,215,435	\$108,464,072

Depreciation/amortization expense was charged to the functions and programs of governmental activities as follows:

General support	\$ 432,251
Instruction	3,644,194
Transportation	190,131
School food service	66,638
Total	\$ 4,333,214

## 6. ACCRUED LIABILITIES

Accrued liabilities reported by governmental funds at June 30, 2022, were as follows:

							Total
	General	Spec	cial Aid	Sch	ool Lunch	Go	vernmental
	Fund	Fund			Fund		Funds
Salary and employee benefits	\$ 1,098,763	\$ 4	43,293	\$	15,387	\$	1,157,443

### 7. PENSION PLANS

The District participates in the New York State Teachers' Retirement System ("TRS") and the New York State and Local Employees' Retirement System ("ERS") (the "Systems"). These cost-sharing multiple-employer public employee retirement systems compute contribution requirements based on the New York State Retirement and Social Security Law ("NYSRSSL").

### Plan Descriptions and Benefits Provided

Teachers' Retirement System—TRS provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. TRS is governed by a 10 member Board of Trustees. TRS benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSTRS Annual Comprehensive Financial Report which can be found on TRS's website at www.nystrs.org.

Employees' Retirement System—ERS provides retirement benefits as well as death and disability benefits. The net position of ERS is held in the New York State Common Retirement Fund (the "Fund"), which was established to hold all net assets and record changes in plan net position allocated to ERS. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of ERS. ERS benefits are established under the provisions of the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in ERS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan ("GLIP"), which provides death benefits in the form of life insurance. The ERS is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute three percent (3.0%) of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute three percent (3.0%) to three and one half percent (3.5%) of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions—At June 30, 2022, the District reported the liability/(asset) presented on the following page for its proportionate share of the net pension liability for each of the Systems. The net pension liability was measured as of June 30, 2021 for TRS and March 31, 2022 for ERS. The total pension liability/(asset) used to calculate the net pension liability/(asset) was determined by actuarial valuations as of June 30, 2020 and April 1, 2021, respectively, with update procedures used to roll forward the total pension liability to the measurement dates. The District's proportion of the net

pension liability/(asset) was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

	TRS	ERS
Measurement date	June 30, 2021	March 31, 2022
Net pension liability/(asset)	\$ (52,058,056)	\$ (3,991,947)
District's portion of the Plan's total		
net pension liability/(asset)	0.300409%	0.048834%

For the year ended June 30, 2022, the District recognized a pension expense/(benefit) of \$(2,943,507) and \$692,920 for the TRS and ERS, respectively. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources					Deferred Inflows of Resources			
		TRS		ERS		TRS		ERS	
Differences between expected and									
actual experiences	\$	7,175,651	\$	302,316	\$	270,464	\$	392,121	
Changes of assumptions		17,122,983		6,662,113		3,032,228		112,416	
Net difference between projected and actual									
earnings on pension plan investments		-		-	5	54,484,142		13,071,955	
Changes in proportion and differences									
between the District's contributions and									
proportionate share of contributions		214,763		1,281,260		497,668		103,556	
District contributions subsequent									
to the measurement date		5,433,814		733,557		_			
Total	\$	29,947,211	\$	8,979,246	\$ 5	58,284,502	\$	13,680,048	

District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	TRS	ERS
2023	\$ (6,679,102)	\$ (569,799)
2024	(7,954,683)	(1,131,794)
2025	(10,043,097)	(3,168,379)
2026	(13,192,775)	(564,387)
2027	2,396,558	-
Thereafter	1,701,994	-

Actuarial Assumptions—The total pension liability/(asset) as of the measurement dates were determined by using actuarial valuations as noted in the table below, with update procedures used to roll forward the total pension liability/(asset) to the respective measurement dates. The actuarial valuations used are presented on the following page.

	TRS	ERS
Measurement date	June 30, 2021	March 31, 2022
Actuarial valuation date	June 30, 2020	April 1, 2021
Interest rate	6.95%	5.90%
Salary scale	1.95%-5.18%	4.40%
Decrement tables	July 1, 2015-	April 1, 2015-
	June 30, 2020	March 31, 2020
Inflation rate	2.40%	2.70%
Cost-of-living adjustments	1.30%	1.40%

For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020, applied on a generational basis. For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2020.

For TRS, the actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2015 – June 30, 2020. For ERS, the actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized below:

	Target Allocation		Long-Tern Real Rate	-	
	TRS	ERS	TRS	ERS	
Measurement date			June 30, 2021	March 31, 2022	
Asset class:				%	
Domestic equities	33.0 %	32.0 %	6.8 %	3.3	
International equities	16.0	15.0	7.6	5.9	
Global equities	4.0	0.0	7.1	0.0	
Private equity	8.0	10.0	10.0	6.5	
Real estate	11.0	9.0	6.5	5.0	
Opportunistics/Absolute return strategies	0.0	3.0	0.0	4.1	
Credit	0.0	4.0	0.0	3.8	
Domestic fixed income securities	16.0	0.0	1.3	0.0	
Global bonds	2.0	0.0	0.8	0.0	
High-yield bonds	1.0	0.0	3.8	0.0	
Private debt	1.0	0.0	5.9	0.0	
Real assets	0.0	3.0	0.0	5.6	
Real estate debt	7.0	0.0	3.3	0.0	
Fixed income	0.0	23.0	0.0	0.0	
Cash	1.0	1.0	(0.2)	(1.0)	
Total	100.0 %	100.0 %			

**Discount Rate**—The discount rate used to calculate the total pension liability/(asset) was 6.95% for TRS and 5.90% for ERS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability/(asset).

Sensitivity of the Proportionate Share of the Net Pension Liability/(Asset) to the Discount Rate Assumption—The chart below presents the District's proportionate share of the net pension liability/(asset) calculated using the discount rate of 6.95% for TRS and 5.90% for ERS, as well as what the District's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage-point lower (5.95% for TRS and 4.90% for ERS) or one percentage-point higher (7.95% for TRS and 6.90% for ERS) than the current assumption.

	1%		Current		1%		
	Decrease		Assumption		Increase		
TRS	(5.95%)		(6.95%)		(5.95%) (6.95%)		(7.95%)
Employer's proportionate share							
of the net pension (asset)	\$	(5,462,734)	\$	(52,058,056)	\$ (91,218,043)		
		1%		Current	1%		
		Decrease	Assumption (5.9%)		Increase		
ERS		(4.9%)			(6.9%)		
Employer's proportionate share							
of the net pension liability/(asset)	\$	10,275,229	\$	(3,991,947)	\$ (15,925,752)		

**Pension Plan Fiduciary Net Position**—The components of the current-year net pension liability of the employers as of the respective valuation dates, were as follows:

	(Dollars in T	Thousands)			
	TRS	ERS			
Valuation date	June 30, 2020	April 1, 2021			
Employers' total pension liability	\$ 130,819,415	\$ 223,874,888			
Plan fiduciary net position	148,148,457	232,049,473			
Employers' net pension liability	\$ (17,329,042)	\$ (8,174,585)			
System fiduciary net position as a percentage		402 =0/			
of total pension liability	113.2%	103.7%			

**Payables to the Pension Plan**—For TRS, employer and employee contributions for the fiscal year ended June 30, 2022 are paid to the System in September, October and November 2022 through a state aid intercept. Accrued retirement contributions as of June 30, 2022 represent employee and employer contributions for the fiscal year ended June 30, 2022 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2022 amounted to \$5,433,814.

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31<sup>st</sup>. Accrued retirement contributions as of June 30, 2022 represent the projected employer contribution for the period of April 1, 2022 through June 30, 2022 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2022 amounted to \$733,557.

#### 8. RISK MANAGEMENT

The District is exposed to various risks of losses. Generally, all risks of loss are covered through the purchase of commercial insurance with the exception of workers' compensation claims. Settled claims under the District's commercial insurance have not exceeded commercial coverage in any of the past three fiscal years. The District has decided to self-insure its workers' compensation expenditures that are less than the minimum claim covered by its umbrella insurance policy. The District reports its risk management activities in the funds which incurred the expense. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated.

Total claims and judgments expenditures of \$983,360 were recorded in the General Fund for the year ended June 30, 2022.

Liabilities of the plan are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported ("IBNR"). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. The District uses an excess loss policy for claims exceeding \$600,000 for workers' compensation to reduce its exposure to large losses.

The following summarizes workers' compensation claims reported and claim payments including liability balances outstanding for fiscal years ended June 30, 2022 and June 30, 2021.

Fiscal Year	I	Beginning					Ending
Ended June 30,		Balance	Claims		Payments		Balance
2021	\$	2,233,399	\$	1,254,258	\$	983,360	\$ 2,504,297
2020		1,199,636		1,929,669		895,906	2,233,399

At June 30, 2022, \$4,692,521 of the General Fund's fund balance was reserved for loss contingencies for purposes of funding the District's future workers' compensation claim liabilities.

### 9. LEASES

Lease Receivable—The District is a lessor for a noncancellable lease of a building. The District recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements. At the commencement of a lease, the District initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the District determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The District uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The District monitors changes in circumstances that would require a measurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Lease Receivable—During the year ended June 30, 2022, the District entered into the lease of a building to a third party. The lease has three remaining years and the District will receive ten equal payments of \$64,889. The District recognized \$601,180 in lease revenue and \$77,437 in interest revenue during the current fiscal year related to this lease. As of June 30, 2022, the District's receivable for lease payments was \$1,375,226. Also, the District has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2022, the balance of the deferred inflow of resources was \$1,345,503.

**Lease Payable**—The District is a lessee for a noncancellable lease of various equipment. The District recognizes a liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The District recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rates charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease terms include the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

During the years ended June 30, 2019, 2020, and 2021, the District entered into long-term lease agreements as the lessee for the acquisition and use of various equipment. With the implementation of GASB Statement No. 87, an initial lease liability was recorded in the amount of \$2,578,686 as of June 30, 2021. As of June 30, 2022, the value of the lease liability was \$2,638,937. The District is required to make annual principal and interest payments on the equipment ranging from \$17,760 to \$256,424.

The leases have interest rates ranging from 1.26% to 2.88%. The value of the right-to-use lease assets as of the end of the current fiscal year was \$4,982,953 and had accumulated amortization of \$2,225,001. A portion of the right-to-use asset is prefunded and is not recorded as a lease liability at year-end.

The future principal and interest payments as of June 30, 2022, were as follows:

Fiscal Year				
Ending				
June 30,	Principal	I	nterest	Total
2023	\$ 1,004,257	\$	45,295	\$ 1,049,552
2024	750,712		26,402	777,114
2025	604,030		11,425	615,455
2026	238,339		3,971	242,310
2027	41,599		159	41,758
	\$ 2,638,937	\$	87,252	\$ 2,726,189

#### 10. LONG-TERM LIABILITIES

In the government-wide financial statements, long-term debt and other long-term obligations are reported as noncurrent liabilities in the statement of net position.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Further, the unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

The District's outstanding long-term liabilities include bonds payable, lease liability, energy performance contract, intergovernmental payables, compensated absences, workers' compensation and net pension liability. The serial bonds of the District are secured by its general credit and revenue raising powers, as per State statute.

A summary of changes in the District's long-term liabilities for the year ended June 30, 2022 follows:

	Balance 7/1/2021 (as restated)	Additions	Reductions	Balance 6/30/2022	Due Within One Year
Serial bonds Premium on serial bonds	\$ 39,615,000 4,325,829	\$ 11,500,000 405,369	\$ 4,555,000 269,196	\$ 46,560,000 4,462,002	\$ 3,700,000 406,180
Bonds payable, net	43,940,829	11,905,369	4,824,196	51,022,002	4,106,180
Lease liability	2,578,687	998,404	938,154	2,638,937	1,004,257
Energy performance contract	4,561,101	-	297,284	4,263,817	307,661
Intergovernmental payables	56,756	-	56,756	-	-
Compensated absences	16,389,779	1,561,511	1,242,150	16,709,140	835,457
Workers' compensation	2,233,399	1,254,258	983,360	2,504,297	1,120,091
Net pension liability	8,161,317		8,161,317		
Total	\$ 77,921,868	\$ 15,719,542	\$ 16,503,217	\$ 77,138,193	\$ 7,373,646

(\*Reductions to the net pension liability are shown net of additions.)

**Serial Bonds**—The District issues general obligation bonds to provide funds for the acquisition, construction, and renovation of major capital facilities. Serial bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds generally are issued as serial bonds with equal amounts of principal maturing each year with maturities that range from 6 to 16 years.

On June 30, 2022, the District issued \$11,500,000 of capital improvements serial bonds, which included a premium of \$405,369. The bonds carry an interest rate ranging of 4.0 percent, and mature in June 2037.

Principal is paid annually, interest is paid semi-annually; these payments are recorded in the General Fund. A summary of additions and payments for the year ended June 30, 2022 is shown on the following page.

	Original	Interest	Issue/	Balance			Balance
Description	Issue	Rate (%)	Maturity	7/1/2021	Additions	Reductions	6/30/2022
District improvements	\$ 20,000,000	2.98	2013/2028	\$ 10,195,000	\$ -	\$ 1,565,000	\$ 8,630,000
District improvements	13,895,000	2.00	2015/2022	1,560,000	-	1,560,000	-
District improvements	18,835,000	2.00-5.00	2020/2035	18,835,000	-	990,000	17,845,000
District improvements	9,025,000	2.00-5.00	2021/2036	9,025,000	-	440,000	8,585,000
District improvements	11,500,000	4.00	2022/2037		11,500,000		11,500,000
				\$ 39,615,000	<u>\$ 11,500,000</u>	\$ 4,555,000	\$ 46,560,000

**Premiums on Serial Bonds**—Governmental funds report the effect of premiums when the debt is first issued, whereas these amounts are deferred and amortized within governmental activities. The premiums are being amortized on a straight-line basis over the life of the bonds. Unamortized bond premiums at June 30, 2022 total \$4,462,002.

Energy Performance Contract ("EPC")—On August 23, 2018, the District entered into an energy performance financing agreement for modifications to various facilities. The modifications were made to improve energy efficiency. The EPC carries an interest rate of 3.46% and is payable semi-annually. The total outstanding balance at June 30, 2022 was \$4,263,817.

The following table summarizes the annual requirements of the energy performance contract:

	Governmental
Year Ending June 30,	Activities
2023	\$ 452,589
2024	452,589
2025	452,589
2026	452,589
2027	452,589
2028-2032	2,262,943
2033-2034	678,884
Total minimum lease payments	5,204,772
Less: Amount representing imputed interest costs	(940,955)
Present value of minimum lease payments	\$ 4,263,817

As of June 30, 2020, the District the EPC project is capitalized as \$4,559,979 of building improvements, including cost of \$5,129,977 and accumulated depreciation of \$569,998.

Compensated Absences—In addition to pension benefits, the District allows certain employees to convert unused sick and vacation time into either cash or a deferred income plan to pay for future health insurance premiums at retirement. Such benefits are pursuant to a Special Retirement Agreement and an Attendance Improvement Program. Currently, retirees who meet these eligibility requirements can elect to convert such time for the payment of health insurance premiums. The District has paid premiums and health insurance buyouts of approximately \$1,242,150 for the year ended June 30, 2022 on behalf of retirees.

As explained in Note 1, the District records the value of compensated absences. The annual budgets of the operating funds provide funding for these benefits as they become payable. The value recorded in the government-wide financial statements at June 30, 2022, for governmental activities is \$16,709,140, of which management estimates that \$835,457 is due within one year. Since payment of compensated absences' is dependent upon many factors, the timing of future payments is not readily determinable.

*Workers' Compensation*—As described in Note 8, the District is self-insured for workers' compensation claims under the District's commercial insurance limit. Liabilities are established for workers' compensation in accordance with GASB requirements. At June 30, 2022, the District reported \$2,504,297 of workers' compensation liability.

The following is a maturity schedule of the District's indebtedness:

		Premium		Energy			
Year Ending	Serial	on Serial		Performance	Compensated	Workers'	
June 30,	Bonds	Bonds	Leases	Contract	Absences	Compensation	Total
2023	\$ 3,700,000	\$ 406,180	\$ 1,004,257	\$ 307,661	\$ 835,457	\$ 1,120,091	\$ 7,373,646
2024	3,830,000	406,180	750,712	318,401	-	-	5,305,293
2025	3,995,000	406,180	604,030	329,516	-	-	5,334,726
2026	4,000,000	406,180	238,339	341,019	-	-	4,985,538
2027	3,750,000	406,180	41,599	352,923	-	-	4,550,702
2028-2032	14,960,000	1,464,344	-	1,958,247	-	-	18,382,591
2033 - Thereafter	12,325,000	966,758		656,050	15,873,683	1,384,206	31,205,697
Total	\$46,560,000	\$ 4,462,002	\$ 2,638,937	\$ 4,263,817	\$ 16,709,140	\$ 2,504,297	\$77,138,193

Interest requirements on serial bonds, leases, and energy performance contract are as follows:

				Energy
Year Ending	Serial		Pe	erformance
June 30,	 Bonds	 Leases		Contract
2023	\$ 1,710,583	\$ 45,295	\$	144,927
2024	1,549,200	26,402		134,187
2025	1,370,750	11,425		123,072
2026	1,200,450	3,971		111,570
2027	1,034,350	159		99,665
2028-2032	3,170,950	-		304,695
2033-2037	 906,800	 		22,835
Total	\$ 10,943,083	\$ 87,252	\$	940,951

## 11. NET POSITION AND FUND BALANCE

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- **Net Investment in Capital Assets**—This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.
- **Restricted Net Position**—This category represents external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position*—This category represents net position of the District not restricted for any project or other purpose.

In the fund financial statements, nonspendable amounts represent net current financial resources that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance maintained by the District at June 30, 2022, includes:

- **Prepaid Items**—Represents the portion of fund balance, \$368,518, composed of prepayments for the New York Schools insurance reciprocal premium. This balance is nonspendable within the General Fund as prepaid items do not represent an available resource.
- *Inventories*—Represents the portion of fund balance, \$72,238 composed of inventory. This balance is nonspendable within the School Lunch Fund as the inventory does not represent an available resource.

In the fund financial statements, restricted fund balances are amounts constrained to specific purposes (such as creditors, grantors, contributors, or laws and regulations of other governments) through constitutional provisions or by enabling legislation. Restricted fund balance maintained by the District at June 30, 2022 includes:

	General	General Special Student (		Capital Projects	
	Fund	Purpose Fund	Activities Fund	Fund	Total
Tax certiorari	\$ 487,258	3 \$ -	\$ -	\$ -	\$ 487,258
Unemployment insurance	971,251	<b>-</b>	-	-	971,251
Retirement contributions	4,945,600	-	-	-	4,945,600
Debt service	2,625	;	-	-	2,625
Workers' compensation	4,692,521	<b>-</b>	-	-	4,692,521
Employee benefits	4,371,731	<b>-</b>	-	-	4,371,731
Capital projects	4,592,179	-	-	12,150,631	16,742,810
Special purpose	-	521,402	-	-	521,402
Student activities			103,083		103,083
Total	\$20,063,165	\$ 521,402	\$ 103,083	\$ 12,150,631	\$32,838,281

• **Restricted for Tax Certiorari**—According to Education Law Section 3651.1-a, this restriction must be used to establish a reserve fund for tax certiorari and to expend from

the fund without voter approval. The monies held in the restriction shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceeds in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies.

- Restricted for Unemployment Insurance—According to General Municipal Law Section 6-m, this restriction must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The restriction may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund.
- Restricted for Retirement Contributions—According to General Municipal Law Section 6-r, this restriction must be used to pay "retirement contributions," which are defined as all or any portion of the amount payable to the ERS (\$1,999,160), pursuant to Sections 17 or 317 of the NYSSRL, and to the TRS (\$2,946,440), pursuant to the newly amended Section 6-r. The restriction may be established by Board resolution; there are no referendum requirements to create the funds or expend money from the funds. The Board may authorize the transfer of the moneys to a reserve fund established pursuant to Sections 6c-g of the GML or Section 3651 of Education Law.
- Restricted for Debt Service—According to General Municipal Law Section 6-1, the mandatory reserve for debt service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of District property or capital improvements.
- Restricted for Workers' Compensation—According to General Municipal Law Section 6-j, this restriction must be used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by Board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of the fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget.
- Restricted for Employee Benefits—According to General Municipal Law Section 6-p, this restriction must be used for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.
- Restricted for Capital Transportation—According to Education Law Section 3651, this restriction must be used to pay the cost of any object or purpose for which bonds

may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the restriction only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in Section 3651 of the Education Law.

- **Special Purpose**—Represents resources received through donation or raised through fundraising to be used for the benefit of organizations within the District.
- **Student Activities**—Amounts generated by the Extraclassroom Activities of the District which are restricted for use only within the Student Activities Fund for specified student activities.

In the fund financial statements, commitments are amounts that are subject to a purpose constraint imposed by a formal action of the District's highest level of decision-making authority. As of June 30, 2022, the District reported no committed fund balance.

In the fund financial statements, assignments are not legally required segregations but are segregated for a specific purpose by the District at June 30, 2022 and include:

	General	School Lunch	
	Fund	Fund	Total
Subsequent year's expenditures	\$4,881,381	\$ -	\$4,881,381
Encumbrances	341,125	-	341,125
Specific use		1,812,157	1,812,157
Total	\$5,222,506	\$ 1,812,157	\$7,034,663

- Assigned to Subsequent Year's Expenditures—Represents available fund balance being appropriated to meet expenditure requirements in the 2022-2023 fiscal year.
- Assigned to Encumbrances—Represents amounts related to unperformed (executory) contracts for goods and services. The District has \$341,125 of fund balance assigned to encumbrances at June 30, 2022.
- Assigned to Specific Use—Representing remaining fund balance of \$1,812,157 within the special revenue fund used to maintain school lunch operations.

If the District must use funds for emergency expenditures the Board of Education shall authorize the Business Administrator to expend funds first from funds classified under GASB as nonspendable (if funds become available) then restricted funds. The use of committed and assigned funds as classified by GASB will occur after the exhaustion of available restricted funds. Finally, if no other fund balances are available, the District will use unassigned fund balance.

## 12. INTERFUND BALANCES AND ACTIVITY

Interfund receivables and payables are short-term in nature and exist because of temporary advances or payments made on behalf of other funds. The composition of interfund balances as of June 30, 2022 is as follows:

Fund		eceivables	Payables	
General Fund	\$	433,229	\$	-
Special Aid Fund		-		328,989
School Lunch		58		104,240
Special Purpose Fund				58
Total	\$	433,287	\$	433,287

The outstanding balances between funds result from payments made on behalf of other funds or temporary advances. All of these balances are expected to be collected/paid within the subsequent year. The District made the following transfers during the year ended June 30, 2022:

	Transf		
	Special	Capital	
	Aid	Projects	
Transfers out:	Fund	Fund	Total
General Fund	\$ 191,059	\$ 100,000	\$ 291,059

Transfers are used primarily to finance certain special aid and school lunch programs, and to support capital project expenditures.

### 13. LABOR CONTRACTS

District employees are represented by five bargaining units with the balance governed by Board of Education rules and regulations. The Supervisors and Directors, Managerial Assistants, Administration Association, and CSEA contracts are negotiated through June 30, 2024. The Teachers Association contract is negotiated through June 30, 2022.

### 14. COMMITMENTS

**Encumbrances**—Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expended in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

The District considers encumbrances to be significant for amounts that are encumbered in excess of \$20,000. As of June 30, 2022, the District reported the following significant encumbrances:

		Α	Amount
Fund	Purpose	En	cumbered
General	Sports equipment	\$	107,272
General	Orchestra storage		68,374

#### 15. TAX ABATEMENTS

The District is subject to tax abatements granted by the Erie County Industrial Development Agency ("ECIDA"). These programs have the stated purpose of increasing business activity and employment in the region. Economic development agreements are entered into by the ECIDA and include the abatement of state, county, local and school district taxes, in addition to other assistance. In the case of the District, the abatements have resulted in reductions of property taxes, which the District administers as a temporary reduction in the assessed value of the property involved. The abatement agreements stipulate a percentage reduction of property taxes, which can be as much as 100 percent. Under the agreements entered into by ECIDA, the District collected \$195,406 during the 2021-2022 fiscal year in payments in lieu of taxes ("PILOT"), these collections were made in lieu of \$394,316 in property taxes.

### 16. CONTINGENCIES

*Litigation*—Various legal actions are pending against the District. The outcome of these matters is not presently determinable but, in the opinion of management, the ultimate liability will not have a material adverse effect on the financial condition or results of operation of the District.

*Grants*—In the normal course of business, the District receives grant funds from various Federal and State agencies. These grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed expenditures resulting from such audits could become a liability of the governmental funds. While the amount of expenditures, if any, which may be disallowed cannot be determined at this time, management expects any amounts to be immaterial.

*Other*—The District is involved in litigation in the ordinary course of its operations. The District believes that its ultimate liability, if any, in connection with these matters will not have a material effect on the District's financial condition or results of operations.

## 17. SUBSEQUENT EVENTS

Management has evaluated subsequent events through October 11, 2022, which is the date the financial statements are available for issuance and have determined there are no subsequent events that require disclosure under generally accepted accounting principles.

\* \* \* \* \*

REQUIRED SUPPLEMENTARY INFORMATION



## Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset)—Teachers' Retirement System Last Nine Fiscal Years\*

	Year Ended June 30,											
	2022	2021	2020	2019	2018	2017	2016	2015	2014			
Measurement date	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014	June 30, 2013			
District's proportion of the net pension liability/(asset)	0.300409%	0.289159%	0.289159%	0.289712%	0.287648%	0.289726%	0.302614%	0.297924%	0.299473%			
District's proportionate share of the net pension liability/(asset)	\$ (52,058,056)	\$ 8,113,684	\$ (7,512,383)	\$ (5,238,766)	\$ (2,186,411)	\$ 3,103,090	\$ (31,431,967)	\$ (33,186,919)	\$ (1,971,289)			
District's covered payroll	\$ 51,146,244	\$ 50,196,702	\$ 48,608,289	\$ 47,533,031	\$ 45,899,846	\$ 44,963,272	\$ 44,129,885	\$ 44,354,484	\$ 44,129,885			
District's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	(101.8%)	16.2%	(15.5%)	(11.0%)	(4.8%)	6.9%	(71.2%)	(74.8%)	(4.5%)			
Plan fiduciary net position as a percentage of the total pension liability/(asset)	113.2%	97.8%	102.2%	101.5%	100.7%	99.0%	110.5%	111.5%	100.7%			

<sup>\*</sup>Information prior to the year ended June 30, 2014 is not available.

## Schedule of the District's Contributions— Teachers' Retirement System Last Nine Fiscal Years\*

Year Ended June 30, 2022 2021 2020 2019 2018 2017 2016 2015 2014 \$ 5,433,814 \$ 5,009,250 \$ 4,415,616 \$ 5,125,788 \$ 5,342,296 \$ 5,928,240 \$ 7,151,311 \$ 5,193,764 Contractually required contribution \$ 7,968,569 Contributions in relation to the contractually required contribution (5,342,296)(5,928,240)(6,423,036)(6,218,340)(5,433,814)(5,009,250)(4,415,616) (5,125,788)(5,193,764)Contribution deficiency (excess) \$ 1,545,533 932,971 District's covered payroll \$53,537,425 \$51,146,244 \$50,196,702 \$48,608,289 \$47,533,031 \$45,899,846 \$44,963,272 \$44,129,885 \$44,354,484 Contributions as a percentage of covered payroll 10.1% 9.8% 8.8% 10.5% 11.2% 12.9% 14.3% 14.1% 11.7%

<sup>\*</sup>Information prior to the year ended June 30, 2014 is not available.

## Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset)— Employees' Retirement System Last Nine Fiscal Years\*

	Year Ended June 30,																	
		2022		2021		2020		2019		2018		2017		2016	_	2015		2014
Measurement date	Ma	arch 31, 2022	Ma	arch 31, 2021	M	arch 31, 2020	M	Iarch 31, 2019	M	arch 31, 2018	M	larch 31, 2017	M	arch 31, 2016	N	March 31, 2015	Ma	arch 31, 2014
District's proportion of the net pension liability/(asset)		0.048834%		0.047837%		0.049368%		0.049216%		0.049067%		0.050277%		0.050411%		0.049403%		0.049403%
District's proportionate share of the net pension liability/(asset)	\$	(3,991,947)	\$	47,633	\$	13,072,961	\$	3,487,098	\$	1,583,616	\$	4,724,162	\$	8,091,025	\$	1,668,936	\$	2,232,428
District's covered payroll	\$	18,766,653	\$	17,480,282	\$	17,587,069	\$	16,957,928	\$	16,164,644	\$	15,348,211	\$	14,951,207	\$	14,681,428	\$	14,813,250
District's proportionate share of the net pension liability/(asset) as a percentage of its covered payroll		(21.3%)		0.3%		74.3%		20.6%		9.8%		30.8%		54.1%		11.4%		15.1%
Plan fiduciary net position as a percentage of the total pension liability/(asset)		103.7%		100.0%		86.4%		96.3%		98.2%		94.7%		90.7%		97.9%		97.2%

<sup>\*</sup>Information prior to the year ended June 30, 2014 is not available.

## Schedule of the District's Contributions— Employees' Retirement System Last Nine Fiscal Years\*

Year Ended June 30, 2022 2021 2020 2019 2018 2017 2016 2015 2014 \$ 2,737,986 \$ 2,679,908 \$ 2,602,688 \$ 2,634,835 \$ 2,491,259 \$ 2,405,022 \$ 2,846,928 \$ 2,254,988 \$ 3,089,461 Contractually required contribution Contributions in relation to the contractually required contribution (2,737,986)(2,602,688)(2,634,835)(2,491,259)(2,405,022)(2,449,944)(2,662,981)(1,657,727)(1,925,026)Contribution deficiency (excess) \$ 229,964 183,947 597,261 \$ 1,164,435 District's covered payroll \$19,129,543 \$17,438,135 \$17,873,579 \$17,198,095 \$16,478,986 \$16,098,388 \$14,999,504 \$14,792,089 \$14,401,782 Contributions as a percentage of covered payroll 13.6% 15.1% 13.9% 14.0% 16.6% 15.2% 17.8% 11.2% 13.4%

<sup>\*</sup>Information prior to the year ended June 30, 2014 is not available.

## Schedule of Revenues, Expenditures, and Changes in Fund Balance—Budget (Non-GAAP Basis) and Actual—General Fund Year Ended June 30, 2022

	Budgeted	An	nounts	in .	Actual	Variance with		
	 Original		Final		Amounts	Fi	nal Budget	
REVENUES								
Local sources:								
Real property taxes	\$ 56,062,364	\$	55,881,151	\$	56,888,233	\$	1,007,082	
Real property tax items	8,776,520		8,957,733		8,902,618		(55,115)	
Non-property tax items	7,900,000		7,900,000		9,022,906		1,122,906	
Charges for services	1,333,750		1,333,750		907,679		(426,071)	
Use of money and property	668,261		668,261		670,372		2,111	
Sale of property and								
compensation for loss	-		-		193,819		193,819	
Miscellaneous	580,000		580,000		1,921,786		1,341,786	
State sources:								
Basic formula	26,097,675		26,097,675		27,127,485		1,029,810	
Lottery aid	9,080,000		9,080,000		9,013,873		(66,127)	
Excess cost aid	11,975,599		11,975,599		11,477,371		(498,228)	
BOCES aid	3,568,902		3,568,902		3,819,998		251,096	
Tuition and transportation	300,000		300,000		1,176,829		876,829	
Textbook aid	400,000		400,000		399,117		(883)	
Computer software	100,000		100,000		97,835		(2,165)	
Computer hardware	110,003		110,003		110,003		-	
Library / loan program	30,792		30,792		38,989		8,197	
State emergency management agency	-		-		77,063		77,063	
Other State aid	50,000		50,000		149,921		99,921	
Federal sources:								
Medicaid assistance	500,000		500,000		1,092,758		592,758	
Other federal aid	 4,525,489		4,525,489		723,793		(3,801,696)	
Total revenues	 132,059,355		132,059,355		133,812,448		1,753,093	
OTHER FINANCING SOURCES								
Premium on serial bonds issued	-		-		405,369		405,369	
Issuance of leases	-		-		998,405		998,405	
Appropriated reserves	869,395		869,395		-		(869,395)	
Total other financing sources	 869,395		869,395		1,403,774		(869,395)	
Total revenues and other financing sources	\$ 132,928,750	\$	132,928,750	\$	135,216,222	\$	883,698	

(continued)

## Schedule of Revenues, Expenditures, and Changes in Fund Balance— Budget (Non-GAAP Basis) and Actual—General Fund Year Ended June 30, 2022

(concluded)

		Budgeted	nounts	Actual			Va	riance with	
		Original		Final	Amounts	Encumbrances		Fi	nal Budget
EXPENDITURES	·								
General support:									
Board of Education	\$	126,802	\$	138,900	\$ 118,512	\$	-	\$	20,388
Central administration		272,860		272,860	263,062		-		9,798
Finance		1,319,726		1,343,015	1,234,600		29,800		78,615
Staff		838,326		875,904	760,599		-		115,305
Central services		9,174,604		9,405,017	8,861,479		121,514		422,024
Special items		1,721,567		1,077,513	965,831		-		111,682
Instruction:									
Instruction, administration									
and improvement		5,809,058		5,891,718	5,636,317		231		255,170
Teaching—regular school		39,204,939		38,852,745	38,197,158		76,893		578,694
Programs for pupils with									
handicapping conditions		18,455,961		17,718,124	17,612,936		41,800		63,388
Occupational education		2,839,596		2,843,464	2,833,186		-		10,278
Teaching—special schools		831,443		836,468	520,406		-		316,062
Instructional media		4,773,674		4,917,244	4,630,225		-		287,019
Pupil services		6,438,440		6,662,600	6,298,058		35,436		329,106
Pupil transportation		6,891,702		7,255,884	6,934,651		1,650		319,583
Employee benefits		30,086,641		29,535,931	28,072,949		-		1,462,982
Debt service		6,260,514		7,418,466	7,403,464				15,002
Total expenditures/encumbrances		135,045,853		135,045,853	 130,343,433		307,324		4,395,096
OTHER FINANCING USES									
Transfers out		390,000		390,000	291,059				98,941
Total expenditures/encumbrances									_
and other financing uses		135,435,853		135,435,853	 130,634,492		307,324		4,494,037
Net change in fund balance*		(2,507,103)		(2,507,103)	4,581,730				
Fund balance—beginning		26,619,499		26,619,499	 26,619,499				
Fund balance—ending	\$	24,112,396	\$	24,112,396	\$ 31,201,229				

<sup>\*</sup> The net change in fund balance was included as an appropriation (i.e., spenddown) of fund balance and re-appropriation of prior year encumbrances.

The note to the required supplementary information is an integral part of this schedule.



Note to the Required Supplementary Information Year Ended June 30, 2022

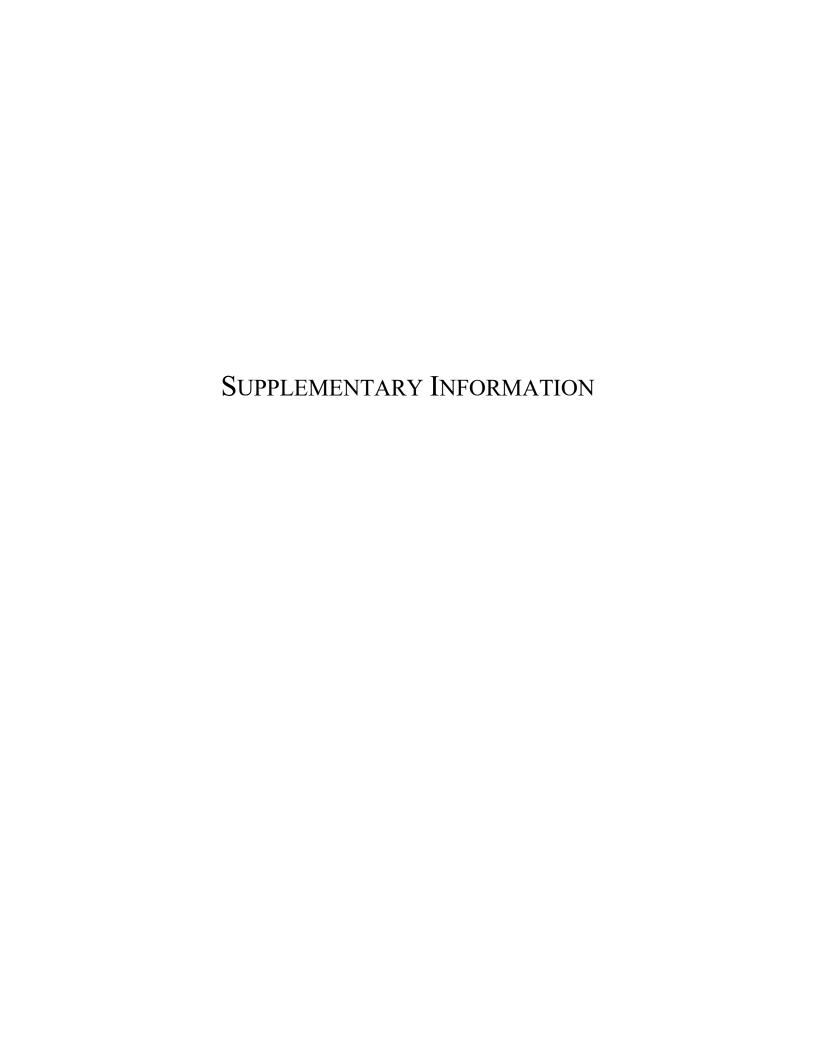
### 1. BUDGETARY INFORMATION

Budgetary Basis of Accounting—An annual budget is adopted on a basis consistent with generally accepted accounting principles in the United States of America for the General Fund. The Capital Projects Fund is appropriated on a project-length basis. No formal annual budget is adopted for the Special Aid, School Lunch Fund, Special Purpose and Student Activities funds. Appropriation limits, where applicable, for the Special Aid Fund, Special Purpose Fund, and Student Activities Fund are maintained based on individual grants and donations or fundraising revenues accepted by the Board of Education. The periods of such grants may vary from the District's fiscal year. A budget is maintained for the School Lunch Fund as a management tool for internal control purposes.

The appropriated budget is prepared by fund, function, and department. The District's department heads may make transfers of appropriations within a department. Transfers of appropriations, exceeding \$10,000, between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the departmental level.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expended in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.





## Schedule of Change from Adopted Budget to Final Budget and the Real Property Tax Limit—General Fund Year Ended June 30, 2022

Change from Adopted Budget to Final Budget		
Adopted budget, 2021-2022		\$ 135,193,080
Add: Prior year's encumbrances		242,773
Original budget, 2021-2022		135,435,853
Budget revisions		
Final budget, 2021-2022		\$ 135,435,853
Section 1318 of Real Property Tax Law Limit Calculation		
2022-2023 voter approved expenditure budget Maximum allowed (4% of 2021-2022 budget)	\$ 138,676,004	\$ 5,547,040
General Fund fund balance subject to Section 1318 of Real Property Tax Law*:		
Unrestricted fund balance: Assigned fund balance Unassigned fund balance Total unrestricted fund balance	\$ 5,222,506 5,547,040	\$ 10,769,546
Less: Appropriated fund balance Encumbrances included in assigned fund balance Total adjustments	\$ 4,881,381 341,125	5,222,506
General Fund fund balance subject to Section 1318 of Real Property Tax Law		\$ 5,547,040

4.0%

Actual percentage

<sup>\*</sup> Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", updated April 2011 (originally issued November 2010), the portion of General Fund fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Capital Project Expenditures Year Ended June 30, 2022

						<b>Expenditures to Date</b>						
Description		Original opropriation	A	Revised opropriation		Prior Years		Current Year		Total		nexpended Balance
Capital Outlay 2021-22 Smart Schools Bond	\$	100,000 242,000	\$	100,000 304,942	\$	- 220,043	\$	100,000 40,082	\$	100,000 260,125	\$	- 44,817
Capital Improvement Project	_	27,631,500		32,677,068	_1	7,950,634	_1	3,511,508	3	1,462,142		1,214,926
Total	\$	27,973,500	\$	33,082,010	\$1	8,170,677	\$1	3,651,590	\$3	1,822,267	\$	1,214,926

## Net Investment in Capital Assets June 30, 2022

Capital assets, net of accumulated depreciation	\$ 108,464,072
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Add:

Unspent debt proceeds 12,150,631

Deduct:

 Serial bonds
 \$ (46,560,000)

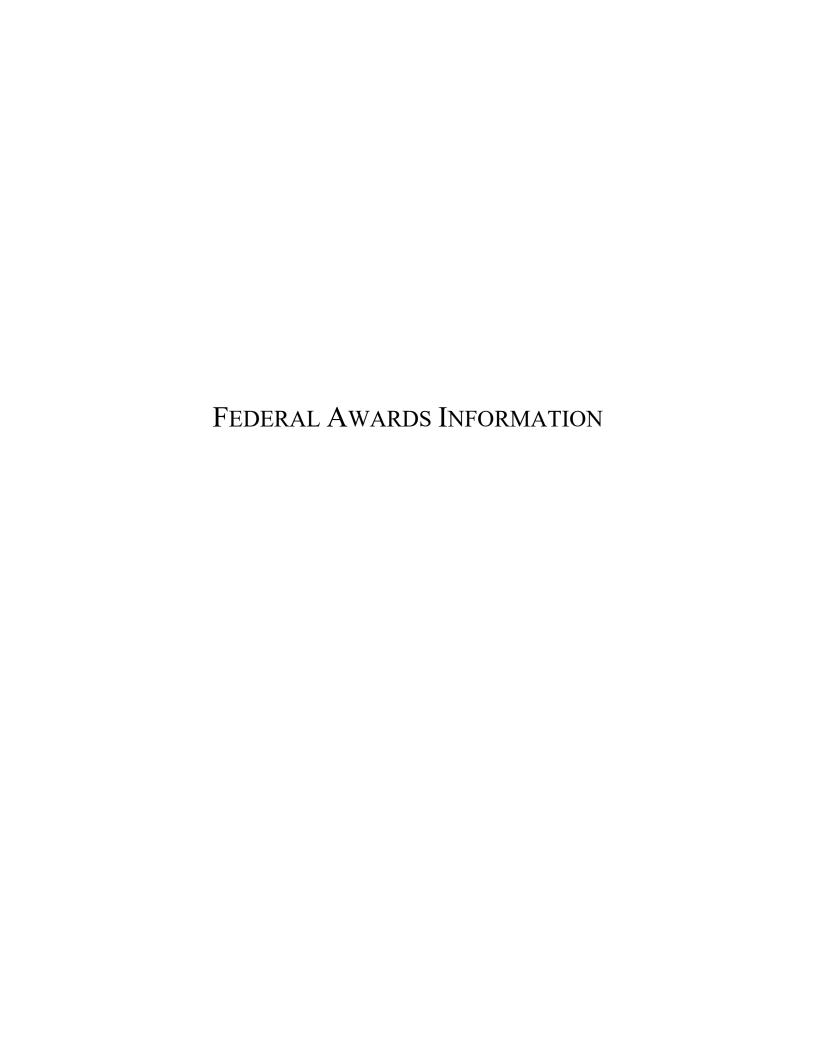
 Premium on serial bonds
 (4,462,002)

 Lease liability
 (2,638,937)

Energy performance contract (4,263,817) (57,924,756)

Net investment in capital assets \$ 62,689,947





# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Expenditures of Federal Awards

# Year Ended June 30, 2022

Federal Grantor/Pass-through Grantor/Program or Cluster Title (1a)	Federal Assistance Listing Number (1b)	Pass-through Entity's Identifying Number (1c)	Passed- Through to Subrecipients	Total Federal Expenditures (1d)
U.S. DEPARTMENT OF AGRICULTURE:				
Passed through New York State Department of Agriculture:				
Child Nutrition Cluster:				
School Breakfast Program	10.553	N/A	\$ -	\$ 666,705
National School Lunch Program	10.555	N/A		2,375,742
Total Child Nutrition Cluster				3,042,447
Commodity Supplemental Food Program	10.565	N/A		
TOTAL U.S. DEPARTMENT OF AGRICULTURE				3,206,538
U.S. DEPARTMENT OF EDUCATION: Passed-through New York State Department of Education:				
Title I Grants to Local Educational Agencies	84.010	0021-21-0855	-	126,148
Title I Grants to Local Educational Agencies	84.010	0021-22-0855		913,086
Total Title I Grants to Local Educational Agencies				1,039,234
Special Education Cluster:				
IDEA PART B—Special Education—Grants to States	84.027	0032-22-0243	-	63,435
IDEA—Special Education—Preschool Grants	84.173	0033-22-0243		1,729,447
Total Special Education Cluster				1,792,882
Career and Technical Education-Basic Grants to States States (Perkins V)	84.048	8000-22-0101	-	49,994
English Language Acquisition Grants	84.365	0204-21-0855	_	23,040
English Language Acquisition Grants	84.365	0204-22-0855	_	15,480
Total English Language Acquisition Grants				38,520
	04.267	0147 01 0055		
Improving Teacher Quality State Grants	84.367	0147-21-0855	-	16,454
Improving Teacher Quality State Grants  Total Improving Teacher Quality State Grants	84.367	0147-22-0855	<u>-</u>	126,134
Total improving Teacher Quality State Grants			<u>-</u>	142,588
Education Stabilization Fund				
Governor's Emergency Education Relief Fund	84.425C	5896-21-0855	-	946,253
Elementary and Secondary School Emergency Relief Fund	84.425D	5891-21-0855	-	2,486,923
American Rescue Plan-Elementary and Secondary School				
Emergency Relief (ARP ESSER)	84.425U	5880-21-0855		1,305,455
Total Education Stabilization Fund				4,738,631
TOTAL U.S. DEPARTMENT OF EDUCATION				7,801,849
U.S. DEPARTMENT OF HOMELAND SECURITY: Direct Program: Disaster Grants - Public Assistance (Presidentially				
Declared Disasters)	94.002	N/A	-	77,063
TOTAL U.S. DEPARTMENT OF HOMELAND SECURIT				77,063
TOTAL EXPENDITURES OF FEDERAL AWARDS (1e)			\$ -	\$ 11,085,450

The notes to the schedule of expenditures of federal awards are an integral part of this schedule.



# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK

Notes to the Schedule of Expenditures of Federal Awards Year Ended June 30, 2022

#### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the West Seneca Central School District, New York (the "District") under programs of federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations ("CFR") Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District. The following notes were identified on the Schedule:

- (a) Includes all federal award programs of the West Seneca Central School District, New York.
- (b) Source: Federal Assistance Listing Numbers, previously known as Catalog of Federal Domestic Assistance.
- (c) Pass-through entity identifying numbers are presented where available.
- (d) Prepared under accounting principles generally accepted in the United States of America and includes all federal award programs.
- (e) Total federal expenditures for the District's 2021-2022 fiscal year are reconciled to Federal sources as reported in the basic financial statements as follows:

Balance per schedule of expenditures of federal awards	\$ 11,085,450
Medicaid reimbursement	 1,092,758
Total Federal sources per financial statements	\$ 12,178,208

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### 3. NON-MONETARY FEDERAL PROGRAM

The District is the recipient of a federal award program that does not result in cash receipts or disbursements termed a "non-monetary program." During the year ended June 30, 2022, the District used \$164,091 worth of commodities.



#### Drescher & Malecki LLP

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Certified Public Accountants

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Education
West Seneca Central School District, New York:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the West Seneca Central School District, New York (the "District") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 11, 2022 (which report includes an other matter paragraph regarding the implementation of GASB Statement No. 87).

## Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Drescher & Malecki LLP

October 11, 2022

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#### Certified Public Accountants

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

The Board of Education
West Seneca Central School District, New York:

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the West Seneca Central School District, New York's (the "District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("Government Auditing Standards"); and the audit requirements of Title 2 U.S. Code of Federal Regulations ("CFR") Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the "Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

## Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report on
  internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of
  expressing an opinion on the effectiveness of the District's internal control over compliance.
  Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

October 11, 2022

Drescher & Malecki LLP

# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Findings and Questioned Costs

# Year Ended June 30, 2022

# Section I. SUMMARY OF AUDITORS' RESULTS

Financial Statements:		
Type of auditors' report issued:	Unmodified	
Internal control over financial reporting:		
Material weakness(es) identified?	Yes	No
Significant deficiency(ies) identified?	Yes	None reported
Noncompliance material to the financial statements noted?	Yes	No
Federal Awards:		
Internal control over major federal programs:		
Material weakness(es) identified?	Yes	No
Significant deficiency(ies) identified?	Yes	None reported
Type of auditors' report issued on compliance for major federal	Unmodified	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	Yes	✓ No
Identification of major federal programs:		
Name of Federal Program or Cluster	Federal Assistance <u>Listing Number</u>	
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)	84.010	
Governor's Emergency Education Relief Fund Elementary and Secondary School Emergency	84.425C	
Relief Fund American Rescue Plan-Elementary and Secondary School Emergency Relief Fund (ARP ESSER)	84.425D 84.425U	
Dollar threshold used to distinguish between Type A and Type		\$ 750,000
Auditee qualified as low-risk auditee?	✓ Yes	No

# Section II. FINANCIAL STATEMENT FINDINGS

No findings noted.

# Section III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No findings noted.

# WEST SENECA CENTRAL SCHOOL DISTRICT, NEW YORK Summary Schedule of Prior Year Audit Findings

# Summary Schedule of Prior Year Audit Findings Year Ended June 30, 2022 (Follow-up of June 30, 2021 Findings)

No findings were reported.

